OFFICIAL PUBLIC HEARING TRANSCRIPT Public Hearing Transcript R-2559/R-3329 Monroe Connector Bypass

Good evening ladies and gentlemen. I would like to welcome you all to the North Carolina Department of Transportation's Public Hearing on the Monroe Connector Bypass Project, also known as State Transportation Improvement Program Project Number R-2559/R-3329. Just as a side note that at one point these were two separate projects, but due to their mutual relationship and some other factors, we decided to combine these projects into one.

Now, my name is Jamille Robbins. I am a Public Involvement Officer with the Department of Transportation and I will be your moderator for tonight's public hearing. Before I move any further, I do want to take the time to cover some housekeeping and ground rules.

(Moderator is having technical difficulty with the audio system.)

The restrooms are just outside the door to the left, make a left and the restrooms are on the left. Also, if you have a cellphone on please turn it off. This preceding is formal and being recorded, so we don't want to interrupt anything with ringtones.

Now, as far as ground rules go, I only have one rule and that is the "golden rule" and that is to treat others as you would like to be treated. And I say that instead of having a long list of rules for tonight. I feel like we're all adults here and following the golden rule especially on a project like this where you have different viewpoints, you have people for the project, and you have people against the project or different aspects of the project. So, if someone gets up to speak during the comment period that you disagree with, please provide them the same respect that you would like if you got up to speak.

And also, one other note this is not a debate. I'm not here to argue with anyone. I have information that we are going to present and get your feedback on that information. So, when you come up and you want to get into an argument, I'm not going to argue with you.

- Also, before I go any further, I do want to let everyone know there's a lot of NCDOT staff and some of our consulting staff here tonight, who've assisted a lot of you tonight.
- 39 You can recognize them with the white name tags on. I'm not going to introduce
- 40 everyone here in the interest of time, but I do want to acknowledge our Division
- 41 Engineer, Mr. Louise Mitchell, who is here tonight and our Assistant Division Engineer,
- 42 Mr. Rick Baucom. He's in the back; and our Division Public Information Officer, Ms.
- 43 Jen Thompson.

And also from NCDOT we have our Project Manager, Ms. Jennifer Harris. And the Consulting Firms helping us here tonight, we have Atkins, Carl Gibilaro and his staff has been here. They have assisted us with the preparation of the environmental document, as well as the maps that you see here tonight. We also have the firm, Michael Baker Engineering here. We have Mr. Scudder Wagg here, who is the Project Manager with them and several of their staff here assisting us tonight. And they assisted us in the preparation of the Indirect and Cumulative Effects Analysis, which is part of the presentation. So, we will talk about that in just a few.

Alright, so let's go ahead and get started. Just tonight just to let you know we will start by talking about the purpose of tonight's hearing. I'll cover the project overview, which is the history, the description of the project. We'll talk about the litigation that has taken place and the recent activities and we'll talk about schedule. And then we will open it up for comments.

Now, the *purpose of tonight's hearing* is simply to make you, the public a part of the project development process. We want to get your input on the maps that you see here tonight. As a note, the maps have not changed since 2009. These are the same maps that were presented at the public hearings in 2009.

Really tonight we want to get your input on the new environmental document, the Draft Supplemental Final EIS or Environmental Impact Statement. So, that's really the main focus of tonight, which was the result of the litigation, which we'll talk about in just a second.

Now, copies of the maps that you see tonight as well as the environmental document, the Draft Supplemental Final Environmental Impact Statement have been available at the following locations. And these locations are listed in your handout. But the document, as well as, the maps are available on the project website. And the document has been posted at these locations since November 18th. Now, as a side note to that the document was published in the Federal Register on November 22nd.

Now, as I stated before the purpose of tonight's public hearing is to make you, the public a part of project development process. Your input in that process is important. And you do that by having your comments recorded here tonight during these formal proceedings or by writing them on the attached comment sheet or by submitting written comments either via email or fax, however. But you can send comments in to myself or Ms. Jennifer Harris and our information is listed in the handout that you have. And we are taking comments through January 6th.

 So, what are we going to do with the input? In about six to eight weeks, we will hold what is known as a post-hearing meeting to discuss all the written and verbal comments that have been received throughout this comment period. At this meeting, again, we will go through each and every comment and take that into consideration as the project moves forward.

But I want to be clear that the Department of Transportation cannot just take public comment into consideration in making decisions. We have to balance that against good,

sound, engineering criteria. We have to balance that against cost, traffic service. We have to look at safety. We have to look at the impacts to the natural and human environment. Again balance all that out to make sure what we put on the ground is the best product for the traveling public.

And also minutes of this meeting will be prepared and made available to the public. So, if you desire a copy of those meeting minutes, when you send in your comments, just put a note that you would like a copy. Once they are completed and finalized, I will make sure that you receive a copy. And also let me know how you would like to receive it, via email or snail mail. And we will also try to get that up on the project website as well.

Let's talk about the *project purpose*. This is the "why" of the project. Why are we building this project? This statement is really known in transportation terms as the *purpose and need of the project*. This is basically the cornerstone of the project development process; because all of the alternatives that are developed have to meet the purpose and need. They are all measured against the degree to which they meet the purpose and need.

And I'm going to read this verbatim because this comes straight from the environmental document. The purpose of this project is to improve mobility and capacity within the project study area by providing a facility for the US 74 Corridor from near I-485 in Mecklenburg County to between the towns of Wingate and Marshville in Union County that allows for high-speed regional travel consistent with the designations of the North Carolina Strategic Highway Corridor Program and the North Carolina Intrastate System, while maintaining access to properties along existing US 74.

Again, the project is to build or proposing to build a fully controlled access toll road again from near I-485 in Mecklenburg County east to US 74 between the towns of Wingate and Marshville and that is about a distance of...the project is about 20 miles long.

Again, this is the preferred alternative based on the updated analysis that we'll touch on in a few minutes. The preferred alternative is unchanged from the Final Environmental Impact Statement that was completed in 2010. This is still the preferred alternative that you see here and I'll go through that in just a second when we review the maps.

But before I do that I just want to touch on the "typical section" of the project. This is another word for the "cross section" of the roadway. And this is what the roadway would look like if I cut a piece of it out and turned it up on its side. At the top, this is the cross section or typical section for the first mile of the project from I-485 to east of Stallings Road. As you see here, we have 6-lanes, 3-lanes in each direction separated by a barrier, a jersey barrier with one-way frontage roads on either side. And that varies from two the three lanes.

 At the bottom is the cross section, typical section for the majority of the project. The majority of the project is on new location. And for that we are proposing two 12-foot travel lanes in each direction separated by a grass median.

Now, as far as map review I'm not going to spend a lot of time on the maps. But if you turn over here, look at the map here, everyone could look. Again, these maps have been out since 2009. I do want to point out the preferred alternative, which is the green, the orange, and the dark greenish-blue. I don't know what that color is, but anyway this is the alignment of the preferred alternative.

This is I-485 here. Here is Indian Trail. This is Indian Trail-Fairview Road here. Here is Unionville-Indian Trail Road. This is Rocky River Road. Here is US 601. Here is Morgan Mill Road or NC 200. Here is Austin Chaney Road. And here is Forest Hills School Road. And this is US 74. To the east, here's Wingate and Marshville. And those roads that I pointed out are the locations of the interchanges along the project. And then of course, the interchange on the western end of US 74, again for that first mile would be that first cross section where the road is elevated with the frontage roads to provide access to existing properties in this area; again just past Stallings Road and it takes off on new location.

Alright, let's back up and talk a little bit about the history. I've touched on a few of those things. But as I said, in 2007, the decision was made to combine the two projects into one. In January 2007, Federal Highway Administration issued a Notice of Intent to prepare an Environmental Impact Statement for the combined project. In June 2007, we held our first series of public meetings where we introduced people to the project and got input on the purpose and need of the project.

In April 2009, the Draft Environmental Impact Statement was approved. We held public meetings in May of that year to present the 16 detail study alternatives that were evaluated in that Draft Environmental Impact Statement. Again, each of those alternatives was compared against the purpose and need and then the other criteria as well as some others that I mentioned earlier.

And following the public hearings, additional environmental studies were done. And based on the public comments that we received, the input from some resource agencies, the preferred alternative, which was Detailed Study Alternative D in the Environmental Impact Statement, was selected as the preferred alternative. And that is the alternative that I just covered.

In August 2010, the Record of Decision was signed. In November 2010, the SELC, the Southern Environmental Law Center filed a lawsuit against the Federal Highway Administration as well as NCDOT alleging that we did not comply or the study that we did not comply with the National Environmental Policy Act.

In October 2011, the Federal District Court ruled in our favor. Subsequently, we awarded the contract to a Design-Build Team in November of that year. The Design-Build Team

actually had meetings in December of that year. Following that court ruling in our favor, the SELC filed an appeal.

In May 2012, the 4th Circuit Court of Appeals overturned the lower court's decision saying that we failed to take a hard look at the environmental consequences. Following that decision, we suspended construction right-of-way activity.

In June 2012, the Department of Transportation filed a petition for a re-hearing. We also had public meetings to update the public where the project stood. On June 29th of that year, our petition for re-hearing was denied. And subsequently, the Federal Highway Administration rescinded the Record of Decision on July 3rd.

Now, the full appeal can be found on that website. All you have to do is search for the Monroe Connector. Now, the ruling stated that the Department failed to disclose the underlining assumptions in the socio economic projections that were used. Therefore, we did not take a hard look at the environmental consequences.

Now, since that time, we've been working hard to address those issues that were rose by the courts. We've done field reviews and environmental studies and all that has been in preparation of the Draft Supplemental Final Environmental Impact Statement, which is the reason we're here tonight. Again, that is the new information that we are presenting to you tonight to get your input on.

Now, in the new document that Draft Supplemental Final Environmental Impact Statement on the topics that were re-evaluated were for the purpose and need, which was reconfirmed based on our updated analysis. We looked at traffic. And this is all the information we look at in any of our environmental documents. Farmland, we look at utilities. We look at cultural resources, impacts to the natural and human environment, noise impacts, air quality, and so on.

Now, central to the litigation was the Indirect and Cumulative Effects Analysis or ICE Analysis. And the purpose of the Indirect and Cumulative Effects Analysis is to understand the impacts of a project that are further in the future that impacts an environment that are beyond the direct impacts of building that project.

So, when we're doing this analysis we have to look at what the environment is now. We have to look at what the environment will be in the future without the project. And we also have to take a look at what the environment will be in the future with the project. And for all of our projects we do what is known as a Qualitative ICE Analysis, which looks at the changes expected or the general magnitude for those changes that are expected.

And the Qualitative ICE Analysis was completed on this project in 2007 and included in the Draft Environmental Impact Statement. In total with resource agencies and others, it was decided that we needed a more in-depth analysis, which is known as a Quantitative ICE Analysis, which is a more precise and more accurate estimate of changes and potential impacts of the project and would be the result of the project.

And again, since this was central to the litigation it was ruled that the methods used in that analysis that was a critical issue in that litigation. And so, in order to address those concerns, we completed a new Quantitative ICE Analysis. The first Quantitative ICE Analysis was included in the Final Environmental Impact Statement. But again as a result of litigation, we had to do a new analysis. And to talk about that analysis we have Mr. Scudder Wagg, who prepared that for us.

238 Scudder Wagg: Thank you Jamille. And can you all hear me on this

239 microphone?

241 Audience Members: Oh yes.

Scudder Wagg: Thank you very much. I want to start by just saying that I'm going to be touching on some detailed and technical aspects of our analysis and it's challenging to summarize all of that in this short presentation. Our report is here though tonight if you want to read it on our website. And if you have any questions about our reports or analysis after the presentation I will be here after the presentation. Jamille and our staff will be here. And other staff members that are on the team will be here to answer questions. I just want you to know that we are here to answer those questions that you may have.

I just also wanted to point out that we really wanted to hit on this...we really wanted to touch on this because of how essential this issue was to the litigation. In fact, we were reprimanded for not being as open and transparent as we could be in all of the assumptions that went into that.

So what are ICEs? Jamille touched on it for a moment, but for most of the impacts that we talk about in the EIS process are mostly direct impacts. So, if you go to build a road and someone's house is there and you take that house, it's a direct impact. Indirect impacts are something like if you're building a new road with an interchange and a lot of new development occurred around that interchange and there was some protected species habitat in the area. Well, if all of that new development is only occurring because you build the road, then that's an indirect impact to that protected species.

Cumulative impacts are similar but they're a little different in that you assessing the total impacts from what occurs just because you built the road plus what's occurring no matter what. And that no matter what is what's going to occur in the "no-build" scenario that Jamille talked about.

In all of this we're assessing over a very long time, we're looking out to 2030 to estimate what's going to happen pretty far in the future. So, as you can imagine there's a lot of uncertainty in all of that estimation. We have challenges of trying to identify changes that are going to happen perhaps far away from the road and far away in time, identify

changes that are going to occur with or without the project, and you know identify changes that are going to occur because of decisions by other people, other than besides NCDOT, by a private landowner, by local governments, and so on. So, there are lots of challenges in trying to assess all of those potential effects.

As with any ICE there are certain issues that are identified as being critical issues. And the scoping process that was conducted in the 2008-2009 time period for the Quantitative ICE, the Fish and Wildlife Service, the EPA, the Wildlife Resources Commission, and the public at large had an opportunity to say what was important and what were critical issues.

 And some of those identified issues were before protected species that Fish and Wildlife was in charge of protecting the endangered species; but also general impacts to wildlife habitat and potential loss of agricultural land and forested land. So, those are the things we were trying to assess. Here you can see those forest species and in the process to update our report as well as the general report we've done new surveys of those species to see what's out there and no new populations have been found. So, there's been no change in that assessment of where those species are.

But in trying to assess the problem, again, we have to look far beyond the road itself. So, we looked about 5-miles around the proposed roadway. The whole study area is 202,000 acres. It covered 5-miles approximately around the road. And so you have to look at how to break that up into reasonable chunks that you can analyze and also into chunks that makes sense for the problems you're analyzing.

And in this case, one of the key problems we're trying to understand is how things will affect the Carolina Heelsplitter, which lives in streams. And so watersheds were our main area of analysis. If you've never heard of a watershed before, basically it's the area of land that the water that drains from it all runs in the same place. So, in this case looking at the brown area on the top of the map there that's the Goose Creek Watershed, which is one of the watersheds where the Carolina Heelsplitter lives. And all the water that falls on that land in that area drains through the Goose Creek and eventually to the Rocky River.

So, we looked at these 18 watersheds. And our challenge was to predict what's going to happen by 2030 without the road and with the road to all of the land in that area; and then to compare the differences and to assess the cumulative impacts to that species, all the farmland and so on and so forth.

As you can imagine it's very challenging, it's very uncertain to try and guess what's going to happen in 2030. We need to estimate, you know, how many people might be living in these areas in 2030; how many people might be working in these areas so we'll know how many homes there may be or how many jobs there may be. We need to know it at that small of an area; so, how did we actually analyze that question.

Well, first we looked at the existing situation, which was relatively easy to do. And then we looked at the two future scenarios, the no-build and the build and compared them, and

look at the differences and assess if those differences are substantial enough to cause an impact. Just because you have a difference doesn't mean it's actually causing a problem. So, we've actually have to assess those differences for how substantial they are.

For the existing land use, that's pretty straight forward. Union County, Mecklenburg County have very good data about what kinds of land uses are out there using their tax parcel data sets. We have access to good quality aerial imagery and in our updated report we were updating to create a land use scenario reflecting 2010 conditions on the ground. Our prior report was using a base year of 2007. So, we've updated that part of our report, simply because of the change in time.

Now, projecting out to the future, obviously you have a challenge. And we need to look at 2030, then each of these watersheds with or without the project. And we need to find out how many people will be there, how many jobs will be there, and a lot of research firms, a lot of government agencies develop what we call "projections" or "forecasts" of people or jobs at the county level. So, you can find many different sources for estimating how many people might there be in Union County in 2030.

How many people there might be in Mecklenburg County, but we're looking at a smaller level. And in most areas, including the Charlotte Region, there's only one source that actually develops projections or forecasts in the future that tell you these things at something smaller than county and that's Metropolitan Planning Organizations or MPOs. They work on these estimates as part of their larger traffic forecasting and transportation planning role. So, that's the only easy source for data at that level.

So, the question we have to ask ourselves then is - is that data the best data to use? Is it reasonable and how can we use it? So, just a quick to let you know what it really means when I say an MPO projection. Well, the map here is showing our study area, US 74 kind of running through the middle there, I-485 and Mecklenburg County up in the top left.

 The MPO does projections for all or part of 11 counties in the Greater Charlotte Region across North and South Carolina. They break up that area into over 2900 zones and they develop these estimates of the current population and future population for each of these zones. In our study area here, we have 383 of those zones that fall within the study area.

So, they give us an estimate for each zone, and this is just an example of zone 9082, a random one right here at the corner of US 74 and US 601. And their estimate in 2010 is 1,006 people and 344 jobs. Their estimate in 2030 is 1,041 people and 647 jobs. So, it's very detailed both in the geographic scale and in terms of the specificity of the numbers. And it's even more detailed than our watershed areas. So, it gives us a good basis to try to estimate potential impacts.

But of course, we have to find out, are these estimates good and what kind of picture are they painting? Are they painting a picture of what the future looks like without the Monroe/Connector Bypass being built or with the Monroe/Connector Bypass being built? And that's where we got into and in our updated report in particular, we did a very

detailed assessment of the quality of the projections, how they were done to assess that question as fully as possible in particular due to the Fourth Circuit opinion.

So, we basically looked at it from five angles. Number one we looked at exactly how they were developed, how those projections were created. The timeline shows you the forecasts were developed over about a 7 year time period starting in approximately 2003. They were most recently updated and adopted in 2010; so relatively recent. They're in the middle of another round of dates right now. But the data we used was completed and adopted in 2010.

So, in looking at exactly every aspect of how they were developed, we found of the three major components that they used to develop those projections two of them had no influence on the project whatsoever. What's called the LUSAM Model process that they used to do updates in 2008-2009; there were no influence from the project. For what they called their "top-down" control totals that they developed in 2003 at the very beginning of the process, there was no influence from the project.

When we looked at the third piece of the puzzle called the "bottom-up" projection process, we found that there was potentially some influence from the project. And this again was a key part of the issues in the litigation. Specifically, in that aspect of the process there were eight factors that they used to try to estimate where people might live and work. And one of those factors was possibly influenced. And we wanted to get down into the details of exactly what level of influence it may have had.

That factor was called the "travel time to employment" factor. Now, this is our map 6 from our report, which you can read. We showed a similar figure to this in the 2012 public meetings we came to and talked with you all. This is a slightly updated version that actually shows the employment centers and I know I'm really getting detailed here, but this is again a key aspect of the litigation and I want to make sure that we're clear on.

The MPO was trying to assess how close are different parts of the county to jobs, because people want to be able to get to work. So, they want to presumably live within a reasonable distance of work. So, they were looking at what's the travel time to all the major employment centers. And the red splotches you see on the map are the employment centers that they were calculating travel time to. So, they were calculating to the nearest employment center.

So, for example, if you lived down in Wingate down here, which is right here, it's calculating your traffic time to the nearest employment center, which is that industrial job center just east of Monroe. If you lived in Stallings, which on the map is right up here that model that they used would calculate your travel time to Matthews. So, you can guess maybe it's not the best design methodology for trying to assess for a specific roadway project, because they were looking overall at regional growth.

And if you look at the results, this is the actual original results that they produced. You can see the slightly darker green right along the Monroe/Connector Bypass there in the

Hemby Bridge area, which suggested there was some influence on travel time in that model. But if you look out near Wingate, you can see there's not that same river of green kind of following the road, which suggests that out there the roadway wasn't influencing travel time. So, that suggested that there really wasn't an influence.

But to truly understand specifically if this affected the project at all, NCDOT worked to get the original researcher from UNC Charlotte, who developed this entire model and did the bottom-up process projection, and worked with him to reassess it and rerun it. And he did so and he found when you took the project out of his process and reran all of his numbers, there was no change at all in the numbers that came out or the number of people, the number of jobs estimated. So, we concluded then that it was no effect on the estimates from this or any other factor that went into the MPO projections.

So, that still leaves the question though, are there any other ways to look at the data that suggest what kind of picture is it painting. So, we looked at the actual pattern of development that the projection showed. This is a map of the population density and household density across our study area on US 74 and on down through the middle of Monroe right here. Now, it may not be obvious from this, but if we look at the area along the proposed roadway project, we don't see higher densities of development at those interchange areas along the corridor, relative to the density of other areas south of US 74.

So, in essence we're not seeing what you would expect to see if you were creating projections that reflected the road being there. And so that made us think that these projections do not reflect a situation where the road was built or they reflected a situation of the no-build scenario.

The other...which we'll step back for a moment. The other thing we did...we also looked at a couple of things. We looked at how other researchers had used these projections. In particular, one researcher had used these projections to try and develop a build scenario. And when he did he made specific adjustments to those projections, changing and increasing numbers in certain areas particularly in central to eastern Union County; which again suggest that they don't reflect a build scenario on their own.

We also looked at the accuracy of the projections comparing these to projections produced by other agencies or other firms and by comparing the projections to the actual counts of 2010 and in both cases we found that the projections were accurate and within mid-range of other projections.

And we also looked in general at what are the factors and trends in Union County and how they compare to other counties. And all of those factors pointed to the likelihood that Union County or I should say all of the factors that we looked at Union County was high or highest relative to other counties in the region on factors that correlate with high growth. Which means it's likely that while growth may not be high every single year but over the long term it's likely that Union County is probably going to remain one of the faster growing counties in the region.

 So, based on that assessment of the data we concluded that the MPO data was best used as a basis to develop a no-build scenario. Now, it's not that we used those numbers as is. We had to convert them into acres of development in order to do a land use assessment, which we did using information from local planners, local governments told us, from local planning documents and created a no-build land use scenario.

 Within that assessment, what's the world going to be like if you did build a road? What's the study area going to look like then? And we used a couple of different methods, which I'll talk about in a moment to assess that. Looking at the watershed level, the no-build scenario, the orange bars, by watersheds show that the percentage increased in developed area. The brown bars and the green bars show the decrease in agricultural land and forested land by watershed.

 Detailed numbers are in our report, but the important thing that I want to point out in this is that you see in every watershed there's an increase in developed area. The highest increases are generally concentrated in western to central Union County. You see in Mecklenburg County the percentage increases are not that great. That's largely because much of that area is already built out. So, you may still be adding a number of people, but you're not developing that much more land because you're either redeveloping existing land that's already been developed or the overall level of development is already so high. So, that's the no-build.

 How do we assess what happens if we do build the road? We used a combination of four methods. And the first of those is basically assessing the improvement and accessibility or travel time. So, we used a fairly simple travel time model to look at how much faster will you be able to get to the I-485 Interchange if you build the road. Now, we looked at that particular point because planners and other folks had told us that was a common place that most people think of when they're thinking of how this road will improve their daily commute or daily their access.

When you look at the results, first of all, this analysis is not intended to be, you know, the final say on how travel time actually will be improved. What it is, is trying to give us an idea of what areas will see the greatest travel time improvement relative to others. And we see the darker colors are generally in central and eastern Union County, particularly east of U.S. 601.

The second and third things we did was working from what local planners have told us and local planning documents like the Wingate/Marshville County Development Plan and the updated Union County Comprehension plan. What did they say about what they expect to occur if the road is built? What did they say about exactly what types of development do you expect to get at different interchanges and around those interchanges? Then use that in the scenario writing approach to assess what's likely to occur, what's likely to change?

We also looked in a Build-out Analysis, basically looking at the capacity, how much more room is there for development in certain areas? Think back to that density map I was showing a little but ago, the densities are higher in western Union County and

Mecklenburg County. So, there is just less capacity for growth there. So there is a lot more capacity generally in eastern Union County. So, you put the two pieces of information together, there is more capacity in central and eastern Union County and there is a lot more desired interest in those parts of the county for additional developments. So, those suggested that if you build the road that you're going to see the greatest impacts and the greatest increases in those parts of the county.

We also use a method called Hartgen Analysis, which is named for a researcher from UNC Charlotte, which combines a couple of different pieces of data such as traffic volumes, the distance to the nearest town, the availability of sewer and water, and so on to give you a general idea of what kinds of commercial development you might expect at different interchange areas. So, this helped to give us an idea of the level and type of commercial development we'd see at the specific interchanges.

We put that all together into the estimate of induced growth of what will happen in the build scenario and the results show that we'd expect about 2,100 acres of additional development with the road than without the road. So, if you take the build scenario, subtract the no-build scenario that's how much additional development you would incur, would expect to occur. That's on top of building the road itself takes up about 1,200 acres of land. So, it's important to note that direct impact. Again, not the focus of our report but it's important to note.

Most of that is expected in additional residential development of about 1,800 acres, which would yield about an additional 4,900 households. And then we've estimated approximately 300 acres of additional commercial development and 100 acres of additional industrial development. Now, those numbers are certainly not small by any stretch of the imagination but in the context of the very large study area we're talking about and in context of the rather large amount of the development that we can expect to see even if you don't build the road. It's relatively small.

So, the total additional development is only about 1% of the total acreage in the study area. And the location is mostly expected to be in central eastern Union County. Again, like the previous graph I showed, the orange bars show the additional development, the brown and green bars show the decrease in agricultural and forested lands. Crooked Creek, Stewarts Creek, and Rays Fork Creek watersheds all see some small increases in development. Richardson Creek (up, middle and lower) and Salem Creek watersheds see the largest percentage increases in development.

And this is generally consistent with the prior Quantitative ICE Report and the Qualitative ICE Report that had been done previously on this study. Now, the differences, again the differences are only so important. It's the impacts that matter. And when you look at the impacts, an induced growth impact is that you have a concentration of that induced growth in eastern Union County. But it is not likely to affect any of the protected species we talked about earlier and those losses in farmland and forest while not necessarily small in a total number, relative to the overall study area and relative to what's going to happen without the road, it is pretty marginal in that context.

Looking at the specific protected species issues, the Carolina Heelsplitter is only found in two watersheds, Goose Creek and Six Mile Creek watersheds in our study area. And we're not expecting any induced growth in those watersheds. So, we concluded that the project may affect the species but it's not likely or unlikely to adversely affect the species.

For the other three species, the sunflower, we've concluded that it may affect but it's not likely to adversely affect because there are some populations in the vicinity of the project. The coneflower and the sumac though we expect to have real affect from the project from the ICE Impacts and the direct impacts.

Now, I know that was a lot to summarize in a fairly short period of time. So, I understand if you all have questions afterward, the public hearing comment time is for comments. So, Ken, myself, and others will be available after the meeting to answer specific questions about the ICE Report. At this time, I want to let Jamille wrap things up.

Moderator: Thank you Scudder. I just want to touch on the *schedule* going forward. Again the comment period extends to January 6, 2014. Again, I touched on this; we will review all your comments that come in through the public hearing process. We are anticipating approval of the combined Final Supplemental Final EIS and Record of Decision in the spring of 2014. And we do anticipate sometime after that, that construction and right-of-way activities will resume.

Now, just to touch on the *right-of-way process*, once decisions are made regarding the final design of the project, the limits of the project will be staked in the ground. If you are an effected property owner, a Right-A-Way Agent will contact you to explain the plans to you, how the project affects you, and your rights as a property owner. If permanent right-of-way is required from you, then an appraisal will be done on your property and basically the fair market value of that property, at its highest and best use, will be offered as monetary compensation.

During this process, the Department of Transportation must:

- Treat all owners and tenants equally.
- We must pay just compensation in exchange for property rights.
- We must fully explain the homeowners rights and:
- We must provide relocation advisory assistance.

That is, if your home or business has to be acquired as part of the project an additional assistance in the form of advice and/or monetary compensation will be available. And we do have Right-of-Way and Relocation Brochures available at the sign in table. So, if you didn't get one and you are interested in that process, feel free to pick up one on your way out.

Again, I've touched on this, we are accepting written comments. Just want to let everyone know verbal comments count the same as written comments. We don't want to penalize people that aren't comfortable speaking in front of a crowd. So, in the handout

that you received there is a *comment form*, feel free to fill that out. Again, we do have my email address and Jennifer's email address. So, feel free to send us an email. It doesn't have to be on that comment form. Send comments on your own stationary. But whatever you do, this is a public hearing; we want to hear from you. So, please make you voices heard by sending in those comments. Again, you have until January 6th to get those in to us.

There's also a *Title VI Form* that you may have received. That is a completely voluntary form. That is some information that helps us capture some demographic information of people attending our public meetings. And we hope to use that information in the future to better serve you.

Again this is my information and Jennifer's information. The project website link is listed there and there's a general project email listed, the project hotline, there's email for the right-of-way team and a phone number for the Right-of-Way Office. So, I want to make sure you can get in touch with us, but again our contact information is in the handout.

Now, it is the public comment time. I'm going to first open it up to those that signed up to speak. I would ask in the interest of time that you please limit your comments to 3 minutes. Once everyone has had a chance to speak, if you didn't get to finish what you were trying to say or your thoughts, I will allow you to come back up to complete that, complete your thoughts.

If you have questions, I will let you know I may not have all the answers for you tonight. But if you ask a question tonight that doesn't get answered, that's something that we'll take back to Raleigh with us and get an answer for you. A lot of the questions or comments that we receive through the comment period will be addressed at that post-hearing meeting that I talked about earlier. Again, when you come up please state your name and address. First, we have Mrs. Kate Asquith. Is it on?

626 Kate Asquith: I'm not sure. Maybe I'm just too short.

628 Moderator: A little bit closer?

630 Kate Asquith: Can you hear me now?

632 Audience Members: No.

634 Moderator: Can you check right there?

636 Kate Asquith: How about now?

638 Moderator: Can you hear her now?

640 Carl Gibilaro: Yes.

Moderator: That's better? 642 643 This is Kate Asquith and my address is 601 W. Rosemary Street. 644 Kate Asquith: And I have just a comment and a question. What I've been hearing tonight and 645 throughout the bypass is that there is a common sense that building the Monroe Bypass 646 will ease congestion, the current levels of congestions of US 74. In fact, the contractor of 647 the bypass just recently released a press release saying yesterday. But in contrast to the 648 EIS shows that US 74 is expected to get more congested with or without the bypass. So, 649 could you take this opportunity to clarify on the record whether or not you expect correct 650 levels of congestion on US 74 to be resolved by the bypass. 651 652 Moderator: Well, I think it will help congestion. But again, the purpose and 653 need of the project is what we're focusing...well is what the purpose of the project. Let 654 me get back to you on that. I'm sorry ma'am. 655 656 657 Kate Asquith: I guess the specific focus of what I am saying is that what we hear is that current levels of congestion on US 74 are unacceptable for people that live here 658 and drive on it every dayand it doesn't sound like in certain parts of the EIS, what is being 659 presented is that the bypass will not resolve current levels of congestion? So, what you 660 661 are saying is that the purpose of the project is not resolve current levels of congestion. Is that right? 662 663 Right, the purpose of this project is to improve the mobility and 664 Moderator: capacity within the project study area to allow for. Okay it's not going back. 665 666 Kate Asquith: I think the problem here is that a lot of people in this room 667 probably think the bypass is supposed to ease congestion on US 74 as it is now. So, what 668 you're saying though is that is not what the bypass will do. Correct? 669 670 Moderator: Well, it will add capacity and it will alleviate some congestion. 671 672 The current level of congestion? No? 673 Kate Asquith: 674 I am not sure. I don't know how to answer that. Moderator: 675 676 677 Staff Member: I guess I am just trying to understand the question. 678 679 Moderator: Yeah, I'm a little confused myself. 680 Audience Member: We can't hear. 681 682 683 Jennifer Harris: Okay. You're asking if the bypass will resolve current 684 levels of congestion. 685

Yes.

686

687

Kate Asquith:

688 689 690	years. If you don't bu	aild the bypass, traffic will get worse quicker.	
691 692	Kate Asquith:	Okay, I understand that.	
693 694	Jennifer Harris: worse quicker.	Okay, if we don't build the bypass that traffic will get	
695 696 697	Kate Asquith: that it's a problem rig	But is it going to make US 74 any better for drivers that are seeing ht now?	
698 699 700 701	Jennifer Harris: I don't have all the traffic information in front of me. But it will improve capacity when we are through building in the study area.		
702 703 704	Kate Asquith: (inaudible).	You were the lead on the project right? So, you're probably	
704 705 706 707 708	Jennifer Harris: preparing the future c (inaudible).	I don't have the traffic numbers in front of me. We aren't onditions for US 74, but that's not the sole purpose of the project.	
709 710	Carl Gibilaro:	We can't hear in the back.	
711 712	Kate Asquith:	It's alright. It sounds like (inaudible). That right?	
713 714	Audience Member:	We can't hear you at all back here.	
715 716	Kate Asquith:	Pardon.	
717 718	Audience Member:	We can't hear you at all back here.	
719 720 721	Jennifer Harris: I think I'm beginning to have a one on one conversation front of a large audience. So, I would like to speak to her.		
722 723	Audience Member:	No, we want to hear that one on one conversation.	
724 725	Kate Asquith:	Okay.	
726 727 728	Jennifer Harris: documentation in from	I just don't havestanding up here with no papers or nt of me, I'm not able to answer your question until (inaudible).	
729 730	Kate Asquith:	Right. (Inaudible)	
731 732 733	Moderator: for you.	But that's something that we will go back and we'll get an answer	

Kate Asquith: Thank you. 734 735 Moderator: Okay, sorry about the confusion. Next we have Mr. Robert Stedje-736 737 Larsen. 738 Correct. 739 Robert Stedje-Larsen: 740 741 Moderator: Did I say your name right? 742 Robert Stedje-Larsen: Very close, very close. My name is Robert Stedje-Larsen. I 743 live in Union, North Carolina. 744 745 Audience Member: We can't hear you. 746 747 Audience Member: We still can't hear the mic back here. 748 749 750 Audience Member: Turn around and face us. 751 Moderator: Hold on, let's try this one. I think this one works a little bit better. 752 753 Robert Stedje-Larsen: My name is Robert Stedje-Larson. (Technical difficulty 754 with the mic) 755 756 757 Moderator: I tell you. We'll get it right. 758 759 Robert Stedje-Larsen: My name is Robert Stedje-Larson and I'm from Union County. We talk about process and that this is supposed to improve the access on 760 Highway 74. And I'm in Wingate and if I look at Wingate and the development that's 761 going to come around the intersections, there's a business district in Wingate that's on 74 762 now. And the development that's going to come is just going to drain that business 763 district because of the intersections that you're going to have in there. 764 765 766 These that I look at it say "okay, now you're going to hurt my business". Are you really taking traffic off of 74 when part of the constraints was what is the commercial, semis, 767 tractor trailer types, are looking to a tremendous amount, when I drive, come right up US 768 601 South and merge right into US 74. And they're still going to have to drive on US 74 769 before they can find an interchange at (inaudible) or on Highway 601. 770 771 772 North Carolina, Union County had the growth on Old Highway 74, Charlotte Highway now or Old Monroe Road depending upon where you live and that group grew. All that 773 growth went onto what is now 74 and I think we're looking at something that's going to 774 775 happen, the same thing, with this.

776

777 The town has US 601. It has US 74. It has NC 75. It has NC 84. It has Route 200, Route

778 205, Route 207, and Route 218. If the state's put the money in the existing highway that it has, this road would not be a waste it's going to be, a very expensive 18 point something miles. Thank you.

782 Moderator: Next we have Rick Becker.

Rick Becker: Thank you Jamille. My name is Rick Becker. I'm here as an individual and also as the Mayor of the Town of Mineral Springs. I live at 6603 Sadler Road with a Waxhaw mailing address.

The first point that I want to address is just that there were four resolutions adopted by the municipalities in Union County so far, seeking alternatives to this particularly on a cost basis. As the previous speaker said that we were looking at a \$900M expenditure for a project which wasn't really projected to do much for Union County needs whatsoever. And those resolutions were not included in the EIS as far as I understand. So, I did want to make sure that the Mineral Springs resolution was again submitted and perhaps included in the EIS.

That was based on economic matters why we felt or why my counsel felt that there would probably be alternatives that would be better and more cost effective than this. The second, now I'm not reflecting the town these are my personal viewpoints. But my biggest concern I think is the EIS's build scenario being way, way, way underestimating the impacts, the indirect impacts.

They talk about 1,800 additional acres of residential development by 2030. That's it. That's 200 acres per interchange and that's a small amount. That's a medium sized subdivision. These types of expressways and interchanges heading directly to an employment center like Charlotte are magnets for developers. It's like leaving your trash out at the campsite with woods full of bears. They're going to flock to it. We're going to have tens of thousands of commuter houses built at those interchanges. Each of those commuter houses are going to have kids in them that are going to have to go to Union County schools.

And recent developments Union County showed that we're another \$91M in the hole. And there's no facility for paying for the hundreds of millions of dollars of new schools and other infrastructure needs in the county that these interchanges will spur. So, I don't believe the EIS adequately addressed that additional indirect growth. I think that it's underestimated it radically.

Just looking at the I-485 Interchanges in Mecklenburg County, when it wasn't there in south Charlotte, it was woods, it was farms. I-485 went in, interchange went in,
Ballentyne Interchange went in...BOOM. You've got 10,000 residential units within five years. So, to think that that's not going to happen in Union County is I think too be naïve and just turn a blind eye to a problem that's not being addressed.

And so you have economic impacts and you have environmental impacts with all of that development. It hasn't been addressed in the EIS and I think that needs to be re-

evaluated. Just in the Town of Indian Trail alone is working on a new comprehensive plan. They have two interchanges. They believe that anywhere from 20,000 to 35,000 additional residents will occur in the next 15 years. That's the result of those interchanges. That's a lot of people. And I think it's a very feasible thought because the toll lane will give (*inaudible*) a trail to I-485. So, that's a pretty big lure to lots and lots of Charlotte commuters.

My final concern is that, I think both speakers have addressed it, the public really believes that this is going to help them move around Union County faster. It's going to help US 74. It's going to help those cross streets. It's going to help all that time you sit at the lights where there's no turn lanes and there's waiting and waiting. Well, all I see is it getting worse.

And every interchange is going to feed traffic on those north/south roads and they can't handle the traffic that we've got now. Where's the money going to come from to improve those after we've spent \$900M on the bypass connector throwing all that additional growth into the county, residential growth in particular? The money is gone. Are we going to have another \$900M to improve the surface streets? I think the EIS has to look at the future costs. And that's a very, very important consideration.

The old EIS and I have looked at the new one in detail, but it's very clear that the project was not intended to improve congestion on US 74. In fact, it wouldn't. In fact, one workshop it was said that we wouldn't want US 74 to be improved too much because it might serve as a competing interest to the toll road. And that's kind of a cynical way of looking at it I think. I think we need to look more at the needs of the Union County residents. The host county needs more benefit than it's going to be getting from this road. I'll turn the mic over to somebody else and thank you.

Moderator: Thank you Mr. Becker. Next we have Frank Holleman.

Frank Holleman: Mr. Robbins, I sort of want to echo what the last gentleman said (*inaudible*). But when you look at the document that the department has put out, there's not much analysis of how much of the traffic on US 74 is local, how many of the trucks are local, and where they're going. And as the gentleman said, the document and the lady said, the document says US 74 is going to get more congested if you build a bypass.

The emphasis of the document as you're going in is analysis (*inaudible*), so that emphasis is primarily is going to have wall to wall people from Charlotte to the beach.

865 Carl Gibilaro: Mr. Holleman, move the mic away from your mouth just a little bit so it's not so...

Frank Holleman: Like this?

870 Audience Members: A little bit further.

871 872 Frank Holleman: Like this? 873 874 Audience Members: Yes. 875 876 Frank Holleman: What I was saying is looks like the emphasis is spending the \$900M to build a bypass to move people from Charlotte to the beach. And so, the 877 question I would say is has the department looked at how much more benefit there would 878 be on congestion on US 74 if you spent the \$900M or some portion of it on improving 879 880 US 74 and the local roads instead of building a Charlotte to the beach road. That's the question. 881 882 Moderator: Thank you sir. Again, part of the purpose and need of the project is 883 that US 74 is part of the Strategic Highway Corridor. And it is meant to provide the 884 mobility and it serves a regional purpose. So, it is meant for higher speeds and more 885 mobility, not necessarily access. 886 887 888 And one of the gentlemen earlier talked about the project improving access to US 74 and that's really not part of the purpose and need of the project. It is to maintain access to 889 890 properties along US 74. Those are just a few things I wanted to address. 891 892 Now, I will call people up one by one at this point because that concludes our list of speakers. I'll call this gentleman up first. 893 894 Audience Member: 895 I'll just speak loudly from here. 896 897 Moderator: No, no, I want to make sure we get you. It's recorded. 898 Lance Dunn: Hi, my name is Lance Dunn, 1400 Goldmine Road, Monroe. This 899 is just a simple question. You keep referring to the 74 Corridor. When I drive from here 900 to the beach I see a lot of signs for the new Interstate 74, which doesn't seem to even go 901 902 through this area. I was wondering if you could clarify what the difference is between 903 that 74 Interstate Corridor and the one that you're referring to, since they seem to be... 904 What I'm talking about US 74 Corridor in through this area. I 905 Moderator: don't think that this will be signed as Interstate 74 because it would be a toll road. 906 Someone else? 907 908 909 Carl Stevens: My name is Carl Stevens. I live in Wingate. Okay, how many people in this room know that this bypass is going to be a toll bypass? Okay, one of the 910 first things on this toll bypass is we need to find out how it's going to be monitored and 911 912 how we're going to be paying for it. 913 914 I did some phone calls today but was informed by an individual yesterday that in the 915 process of these tolls we're going to be billed monthly by the tag number on your car.

916

Okay, I'm a car dealer. I do wholesale. They're going to bill me every time a car goes up

917	and down the road? And some of the questions that people are asking right now, you			
918	need to start looking into the questions before you ask them and you'll get better answers			
919	to them. I want to thank you for your time.			
920				
921	Moderator: Thank you sir. Anyone else? Keep in mind written comments carry			
922	the same weight as v	verbal. Here you go sir.		
923				
924	Kinsey Cockman: Good evening. My name is Kinsey Cockman and I live in			
925 926	Wingate. I'd rather speak because I'm lazy and it is easier to talk than it is to type. A couple of questions I had basically in terms ofI looked at the website earlier and it said			
927	the United States Army Corp of Engineers rejected or denied the 404 Environmental			
928	Permit because of delays in construction. My concern is how long is it going to take to			
929	get that cranked back up?			
930	get that eranked back	· up ·		
931	And what I really we	ant to know coming here tonight was with the environmental impact		
932	And what I really want to know coming here tonight was with the environmental impact,			
	the environmental group that's suing the Department of Transportation are they done?			
933	Are they finished?			
934	Moderator:	Well, we're done with the prior litigation. And so the		
935		,		
936	environmental document we're presenting here tonight is addressing those concerns.			
937	Right now there's no other litigation. Now, we do expect the combined Final			
938	Supplemental Final	EIS and Record of Decision to be signed in the spring.		
939	TT 1 111.1			
940	Unless some additional litigation or additional suits is brought against Federal Highway			
941	and North Carolina Department of Transportation we do expect to move forward. But as			
942	it stands the current	litigation is over.		
943	TT! G 1			
944	Kinsey Cockman:	Thanks. As far as the 404 letter from the environment, from		
945	the Army Corp of Engineers, do you know how long is that going to take, for the permit			
946	404?			
947				
948	Staff Member:	Upon us submitting a new application I think generally it takes		
949	four to six months(in	ıaudible).		
950				
951	Kinsey Cockman:	Have you applied for it yet?		
952				
953	Staff Member:	We cannot apply for it until the (inaudible) Record of Decision.		
954				
955	Kinsey Cockman:	Okay, I just wanted to get the chronology of events down.		
956	Thank you.			
957				
958	Moderator:	Thank you sir. Anyone else. Going once, going twice, alright, well,		
959	I want to thank you all for coming out tonight. Please drive safely going home. I don't			
960	know if it's still rain	ing out there or not, but be safe. Thank you.		
961		·		
962		Hearing Adjourned.		

963		
964		Jamille Robbins, Moderator
965		Public Involvement Unit
966		December 9, 2013
967		
968	Typed by Johnetta Perry	